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Message Text

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64
ORIGIN NEA-12

INFO OCT-01 EUR-25 IO-13 ADP-00 CIAE-00 DODE-00 PM-07 H-02

INR-10 L-03 NSAE-00 NSC-10 PA-03 RSC-01 PRS-01 SS-15

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DRAFTED BY NEA/ IAI: JCDEAN: SKG
5/25/73 EXT 22294
APPROVED BY NEA: JJSISCO
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R 292251 Z MAY 73
FM SECSTATE WASHDC
TO AMEMBASSY TEL AVIV
AMEMBASSY VIENNA
USMISSION USUN NEW YORK

C O N F I D E N T I A L STATE 102934

E. O. 11652, GDS
TAGS: PFOR, XF
SUBJECT: SC ME MEETING: SISCO- JANKOWITSCH CALL, MAY 25

1. AUSTRIAN AMB TO UN PETER JANKOWITSCH AND AUSTRIAN AMB ARNO HALUSA CALLED ON ASSTSEC SISCO MAY 25 TO DISCUSS SC MIDDLE EAST MEETING. AMB JANKOWITSCH BEGAN BY SAYING HE UNDERSTOOD US HAD NOT WELCOMED FORTHCOMING SC DEBATE ON MIDDLE EAST AND THAT HE INTERESTED IN POSITION US WOULD TAKE IN IT.

2. SISCO REPLIED THAT US WAS NOT SATISFIED WITH PRESENT NO WAR- NO PEACE SITUATION IN ME. HOWEVER, ONE MIGHT SAY IN SOME WAYS STATUS QUO HAD IMPROVED IN PAST FEW YEARS. CEASE- FIRE WAS IN ITS 34 TH MONTH AND JORDAN WAS MORE STABLE. SITUATION IN LEBANON WAS UNCERTAIN AND WE EXPECTED IT TO BE SO IN FORESEEABLE FUTURE. NEVERTHELESS, SITUATION ALONG LEBANESE- ISRAELI BORDER WAS BETTER THAN IT HAD BEEN FORMERLY AND AGREEMENT RECENTLY REACHED BETWEEN LEBANESE GOV AND FEDAYEEN WAS BETTER THAN CAIRO AGREEMENT. THROUGH-
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OUT RECENT CRISIS, BOTH GOL AND ARMY HAD HELD UPPER HAND AND HAD DISPLAYED COURAGEOUS LEADERSHIP. GOL HAD SHOWED INTEREST IN IMPROVING AND STRENGTHENING MILITARY, WHICH, OF COURSE, WOULD BE LONGER RANGE GOAL, AND US WOULD BE AS RE-

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SPONSIVE AS POSSIBLE. GOL' S OBJECTIVE WAS NOT TO ANNIHI-
LATE FEDAYEEN, BUT TO CREATE REASONABLE COEXISTENCE WITH-
OUT CREATION OF STATE WITHIN A STATE AND ALL PROBLEMS THAT
THAT ENTAILED.
3. SISCO CONTINUED BY NOTING THAT SITUATION ON SYRIAN-
ISRAELI BORDER WAS MORE PEACEFUL THAN PREVIOUSLY: GOS
SEEMED TO BE EXERTING REASONABLE REIN ON FEDAYEEN. AS LONG
AS THERE WERE NOT ANY OUTSIDE INFLUENCE IN LEBANON WHICH
WOULD UPSET DELICATE BALANCE, ISRAEL HAD STATED IT WOULD
NOT BE INVOLVED.

IT IMPORTANT TO REALIZE IMPACT OF LAST YEAR; S SUMMIT ON
AREA, SISCO ADDED. MEANING OF SUMMIT WAS THAT US AND USSR
WOULD NOT GO TO WAR OVER AREA. CONCOMITANTLY, USSR HAD
MADE IMPROVEMENT ITS RELATIONS WITH US ITS NUMBER ONE
PRIORITY. USSR INTEREST IN CEASE- FIRE REMAINED SAME.
AMOUNT OF INFLUENCE OR CONTROL BY MAJOR POWERS IN AREA
WAS NOT COMMENSURATE; NEITHER US NOR USSR COULD WAVE
MAGIC WAND AND HAVE EVERYONE LINE UP ACCORDING TO THEIR
WISHES. HOWEVER, DESPITE PARALLELISM OF INTERESTS BE-
TWEEN US AND USSR, SOVIETS CONTINUED TO PROBE AT NUMEROUS
PLACES WITHIN AREA IN ORDER EXERT THEIR INFLUENCE AND
CONTROL. US DID NOT ASSUME THIS TR ND WOULD NOT CONTINUE.

5. FUNDAMENTAL OBJECTIVE OF US, SISCO STATED WAS TO
PLAY ROLE IN RESOLUTION OF ARAB- ISRAELI DISPUTE, NOT BE-
CAUSE WE THOUGHT THERE WAS GOING TO BE WAR, BUT BECAUSE
WE BELIEVED IT TO BE IN OUR OWN INTEREST. THE US WAS
DEEPENING ITS ECONOMIC AND DIPLOMATIC TIES WITH NUMEROUS
ARAB STATES.

6. AMB HALUSA ASKED ABOUT LIBYA. SISCO REPLIED US WAS
CONTINUING TO PLAY LOW- KEY ROLE AND ATTEMPTING TO PREVENT
FINAL BREAK.

7. SISCO STATED THAT US BELIEVED NO REAL PROGRESS COULD
BE MADE IN RESOLVING ARAB- ISRAEL DISPUTE UNTIL THERE WAS
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SERIOUS NEGOTIATING PROCESS UNDER WAY BETWEEN PARTIES
INVOLVED. THEREFORE, WE VIEWED OUTSIDE ATTEMPTS AT RE-
SOLVING CRISIS AS DIVERSIONARY AND SERVING TO LIFT SOME
OF PRESSURE FROM PARTIES INVOLVED. MOREOVER, SISCO
ADDED, ONLY WAY US CAN PLAY CONSTRUCTIVE ROLE WHICH TOOK
INTO ACCOUNT LEGITIMATE INTERESTS BOTH SIDES WAS TO
ENCOURAGE SERIOUS NEGOTIATING PROCESS. WE UNDERSTOOD
AND WERE WILLING TO FACE POSSIBLE STRAIN ON US- ISRAEL
RELATIONS ENGENDERED BY SUCH PROCESS, BUT ONLY WHEN
NEGOTIATIONS WERE UNDER WAY. US WAS NOT WILLING TO
PREPARE BLUEPRINT; EVEN IF IT HAD ONE, IT DID NOT HAVE
LEVERAGE TO IMPLEMENT IT.

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8. RES 242 IS ONE REMAINING FRAMEWORK IN WHICH US SAW POSSIBILITY OF WORKING TOWARD SETTLEMENT. US VIEWED FORTHCOMING SC MEETING WITH HOPE NOTHING WOULD BE DONE TO WEAKEN SC RES 242 AND ONGOING EFFORTS TO GET A SERIOUS NEGOTIATING PROCESS STARTED. US VIEWS SECRETARY GENERAL' S REPORT AS CAREFULLY COUCHED DOCUMENT, BUT US WOULD OPPOSE ESTABLISHMENT OF ANY NEW UN MACHINERY. IF THERE WERE MOVEMENT TO RESTORE JARRING MISSION, US WOULD SUPPORT IT. US WILL BE OPENMINDED ABOUT POSSIBILITY OF ROLE FOR SEC GEN.

9. AMB JANKOWITSCH SAID HE UNDERSTOOD WHY US DID NOT WANT SC DEBATE BE USED TO DISTRACT FROM US ATTEMPTS TO RESOLVE ARAB- ISRAEL DISPUTE, AND HE APPRECIATED SISCO' S OPTIMISM. SISCO INTERJECTED THAT HE HAD NOT USED WORD " OPTIMISTIC" NOR HAD HE USED WORD PESSIMISTIC TO CHARACTERIZE US EFFORTS.

10. AMB HALUSA ASKED FOR OUR ASSESSMENT OF EGYPT' S MOTIVES IN REQUESTING FORTHCOMING DEBATE. SISCO REPLIED HE SAW TWO: (1) TO SERVE INTERNAL EGYPTIAN PURPOSES BY CREATING FEELING SOMETHING WAS HAPPENING AND (2) EGYPTIANS WOULD LIKE SOMETHING FROM UN, PERHAPS PRESSURE ON US. SISCO SAID IT WAS POSSIBLE THAT EGYPTIAN EFFORT WAS DIRECTED TO FORTHCOMING SUMMIT AND WAS PART OF OVERALL EGYPTIAN CAMPAIGN TO ATTRACT ATTENTION OF MAJOR POWERS. EGYPTIANS WERE CONCERNED THAT US AND USSR WERE PUTTING THEIR RELATIONS ABOVE ME.
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11. AMB HALUSA WONDERED WHAT FRENCH GAME WAS AND AMB JANKOWITSCH ADDED PERHAPS WE SHOULD LOOK AT ENTIRE EUROPEAN ROLE IN FORTHCOMING DEBATE. SISCO REPLIED THAT TO EXTENT TO WHICH DEBATE CREATES UNITY IN EUROPEAN POSITIONS AND PULLS US IN THEIR DIRECTION, EGYPTIAN PURPOSES WOULD BE SERVED.

12. AMB JANKOWITSCH SAID AUSTRIA ENJOYED EXCELLENT RELATIONS WITH ALL ARAB STATES AND ISRAEL AS WELL. AUSTRIA WAS ANXIOUS TO HELP, TO BE CONSTRUCTIVE, AND TO MAKE CONTRIBUTION TO RESOLUTION OF ARAB- ISRAEL DISPUTE. AMB JANKOWITSCH WENT ON TO SAY US HAS BEEN COURAGEOUS IN ITS EFFORTS IN PURSUING SETTLEMENT. HOWEVER, SOVIET UNION HAD BEEN LESS RESPONSIVE, AND BY ITS ACTIONS IT HAD ENCOURAGED NONALIGNED STATES TO FOLLOW ITS LEAD.

13. SISCO CONCLUDED BY SAYING US WOULD BE APPROACHING SC MEETING IN CONSTRUCTIVE MANNER AND WOULD NOT OPPOSE RENEWAL OF JARRING MISSION OR ROLE FOR SEC GEN AS LONG AS THERE WAS NOT ANY CHANGE IN RES 242.
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